PROPOSED RELAXATION OF EPA DRINKING WATER STANDARDS FOR RADIOACTIVITY

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Proposed Relaxation of EPA Drinking Water Standards for Radioactivity

The U.S. Environmental Protection Agency has drafted extraordinary new radiological standards for responding to radiological releases from a wide range of events. A copy of the secret draft "Protective Action Guidance for Radiological Incidents," dated August 2007 and marked "Please Do Not Distribute" and "Do Note Cite or Quote," was obtained and made public by Doug Guarino of the trade publication *Inside EPA*, who has written about the concerns the document has triggered within EPA and among state regulators.¹ We understand EPA is contemplating soon issuing the draft.² Here we analyze one of the most controversial aspects of the document, its proposal to allow the public to ingest drinking water with radioactive concentrations orders of magnitude higher than EPA's longstanding radiological drinking water standards permit.

Background

In the early 1990s, EPA issued its "Manual of Protective Action Guides and Protective Actions for Nuclear Incidents."³ Protective Action Guides, or PAGs, are radiation levels that when exceeded trigger protective actions. For example, if a nuclear incident would in contamination of soil at levels above the PAGs, people may be evacuated so as to keep their radiation dose below the specified amount.

The PAGs applied to a range of nuclear incidents "at a variety of facilities, including, but not limited to, those that are part of the nuclear fuel cycle, defense and research facilities, and facilities that produce or use radioisotopes, or from the transportation or use of radioactive materials at locations not classified as 'facilities.'" The original PAG guidance and the current proposed revision thereto divide the responses to a nuclear incident into: the early phase, the intermediate phase, and long-term cleanup activities. The early phase last hours to days, the intermediate phase months to years, and the long-term cleanup phase potentially many years.

The new draft PAGs EPA is reported to be contemplating soon releasing revise the existing PAGs in numerous ways that have triggered great controversy. Despite the fact that radiation is now officially deemed to be more dangerous than previously thought, virtually all of the changes to the PAGs have been in the direction of permitting higher exposures to the public.⁴

² Although no substantive revisions to the August 2007 draft have been reported, it is possible that there may have been some. The analysis here is based on the August 2007 draft.

¹ The EPA document is available at <u>http://www.committeetobridgethegap.org/pdf/pag102108.pdf</u>

³ Issued by the EPA Office of Radiation Programs, Revised 1991, second printing 1992. Posted at <u>http://www.epa.gov/radiation/docs/er/400-r-92-001.pdf</u> We will here refer to the existing PAGs as the 1992 PAGs.

⁴ EPA and other agencies requested and funded the National Academy of Sciences to prepare updated cancer risk estimates for ionizing radiation based on the most current research. The report, *Health Risks from Exposure to Low Levels of Ionizing Radiation*, National Academy Press, 2006, estimated cancer risk at 1.14 cancers per 1000 person-rem, considerably higher than

For example, permitted exposures for the majority of radionuclides in the early phase have increased. For 33 radionuclides, the permissible concentrations to which the public may be exposed without protective actions being taken in the early phase have been increased, while for only 19 have they been tightened.⁵ Furthermore, those that have had their limits relaxed have done so by an average of 76%, whereas the radionuclides that have more limiting concentrations have been tightened by only 34%.

Long-term cleanup is now proposed to use a much opposed process called "optimization" that would allow the choice of radiation "benchmarks" as immensely high as 10 rem per year, the equivalent of about 50,000 chest X-rays over a 30 year period and an associated cancer risk of 1 in 3, according to current risk estimates prepared for EPA and other agencies.⁶ EPA historically has insisted on an "acceptable" risk range of one in a million to one in ten thousand, so contemplating "benchmarks" with a risk as high as every third person so exposed getting a cancer from the exposure would be a radical departure from its entire history and ethically very difficult to defend.⁷

These are deeply troubling proposed relaxations of longstanding EPA radiation protections, for the early and late phase responses to a radiological releases. Without diminishing our concern about those phases, we here focus on the intermediate phase PAGs, and particularly those related to drinking water.

The Intermediate Phase PAGs

Under EPA's longstanding PAGs for the intermediate phase, total dose to the public without protective action is limited to 2 rem for the first year and 0.5 rem (500 millirem) per year for subsequent years. The 1992 PAGs provide guidance in determining when those limits would be exceeded. Part of that guidance were Protective Action Guides for the Intermediate Phase for Food and Water (chapter 3 of the 1992 PAGs). The food PAGs were prepared by the Food and

⁷ Note that when we speak of cancer risks from exposure to radiation, these risks are *in addition* to one's normal risk of getting cancer; i.e., these are *excess* cancers, ones that would not have appeared had it not been for the radiation exposure.

past estimates used by EPA and other agencies, including the figures used by EPA in creating the 1992 PAGs.

⁵ See Table 2-5 of the new PAGs (pp. 2-22 to 2-26) which compares, radionuclide by radionuclide, the revised early phase PAGs with the 1992 ones.

⁶ For a discussion of the problems of "optimization" and the employment of "benchmarks" in long-term cleanup decisions, and the cancer risks associated with the radiation levels contemplated, see the correspondence by dozens of organizations and individuals criticizing new PAGs issued by the Department of Homeland Security for responding to "dirty bomb" attacks. <u>http://www.committeetobridgethegap.org/pdf/2006Ltr102108.pdf</u> and <u>http://www.committeetobridgethegap.org/pdf/sfundgroup102108.pdf</u> The controversial DHS guidance for dirty bombs is now being proposed by EPA to be expanded to cover a wide range of non-terrorist events involving radiological releases.

Drug Administration and included by EPA in the 1992 guidance. They specified that no more than 0.5 rem per year should come from the ingestion pathway and calculated radioactive concentrations to meet that limit. Importantly, the existing food PAGs include drinking water. Also importantly, they were not additive on top of the overall dose limits, but a component of them.

EPA is now proposing to turn its past guidance on its head. It now proposes to permit one to *add* the 500 millirem food PAG to the overall dose limit. And it now proposes – even though the food PAG already contains a water ingestion component – to create an entirely new Drinking Water PAG, which would be added onto the general intermediate PAG *and* the food PAG. In other words, if the existing overall intermediate dose limit is 2 rem for the first year and 0.5 rem for subsequent years, the proposed PAG would be for the first year 2 + 0.5 + 0.5 rem, or 3 rem; and for subsequent years 0.5 + 0.5 + 0.5 rem, or 1.5 rem – a tripling of permissible dose.

EPA would not just be double- or triple-counting, it would be doing so twice. Since drinking water is already included in the 0.5 rem food ingestion PAG, creating a separate water PAG that can be added to the food PAG counts the water radiation twice. And then permitting the already duplicative food and water PAGs to the existing overall PAG radiation limit only compounds the injury to public health.

Astronomically High Levels of Radioactivity in Drinking Water Proposed

<u>Most troubling, however, are the absolutely astronomical values for radionuclides put</u> forward in the new Drinking Water PAGs, levels that are hundreds, thousands, and even millions of times higher than EPA's current drinking water standards for radiation.

For decades EPA has set permissible concentrations of radionuclides in drinking water. These limiting levels, called Maximum Concentration Levels (MCLs), are established via the Safe Drinking Water Act. Under certain emergency situations, levels higher than MCLs can be used in determining when to take an urgent response (e.g., providing replacement water supplies such as bottled water or requiring treatment of the water). Those longstanding EPA emergency limits are called Removal Action Levels (RALs).

In the new draft PAGs, EPA proposes taking no response to protect people from radioactivity in drinking water until concentrations rise to levels that are so high as to be frankly beyond comprehension. It is difficult to believe any responsible EPA official would sign off on radioactivity concentrations in drinking water that high. Yet, buried deep in the new PAGs is a table – Table 4.1 – that puts forward radioactivity levels for drinking water so immense as make it difficult to imagine what those responsible for the table could possibly have been thinking. No comparison to existing EPA drinking water standards is provided in the new PAG document, so it is likely responsible decision-makers who are asked to sign off on these revisions would have no inkling of the significance, of how much a departure this is from EPA's historical practices of protecting members of the public from excessive radioactivity in their drinking water.

We here have performed the missing analysis, comparing the new proposed drinking water radioactivity levels with EPA's current drinking water requirements, radionuclide by radionuclide. We can only hope that responsible officials within EPA and the Administration more generally will, upon seeing the extraordinary magnitude of the dramatic change from longstanding protective requirements proposed, not wish to carry the ethical stain of having approved exposing the American public to radioactivity levels in their drinking water that would shock the conscience.

The New Radioactivity Drinking Water PAGs

The draft PAG document calls the new drinking water limits Derived Response Levels, or DRLs. The DRLs simply are the level of radioactivity in drinking water that EPA would allow people to be exposed to without EPA taking a protective action like providing alternative clean drinking water supplies. Like the existing EPA drinking water standards of MCLs and RALs discussed above, the DRLs are measured in units of pico-Curies of radioactivity per Liter of water – pCi/L.

Without discussion as to when one should use one or the other, two sets of DRLs are set forth in the new PAGs – Derived Response Levels with and without decay. The DRLs with decay apparently presume that the levels detected in drinking water will promptly decay based on the half-life of the radionuclide, and therefore permit higher concentrations – and in some cases, very much higher concentrations – than in the case where they don't presume decay.

The assumption that you can permit people to be exposed to very high concentrations of radioactivity in their drinking water because it will subsequently decay to lower levels is questionable and contrary to most EPA practice. There are other factors besides radioactive decay that affect concentrations in water. One frequently sees concentrations *increase*, as more radioactivity from the contamination source moves into the groundwater. Increasing concentrations wouldn't be possible if the only factor involved were radioactive decay. Additionally, some radionuclides decay into other radionuclides ("daughter products"), so rather than the level of daughter products declining by decay, they actually increase in concentration. EPA practice has historically been to take action when concentrations exceed permissible limits and then stop those actions if and when the concentrations decline below those limits, not allow exceedances based on the hope that sometime thereafter they will through decay or other means go back down.

So there are two sets of proposed drinking water limits in the PAGs –DRLs with and without decay.⁸ We here compare both to the longstanding EPA drinking water standards for radioactivity, the MCLs and the RALs. The MCL is EPA's primary drinking water standard under the Safe Drinking Water Limit. Under CERCLA, EPA has also established emergency response levels, the Removal Action Levels. (These aren't long-term cleanup standards, which

⁸ One finds the DRLs with an without Decay in the last two columns of Table 4-1 in the new PAGs.

use the MCLs, but time-urgent response standards that determine when actions like providing alternative water supplies are immediately needed.)

The RALs are based on the MCL or the concentration of radioactivity in drinking water that would produce a 10^{-4} (one in ten thousand) cancer risk, whichever is greater. The EPA method for deriving the 10^{-4} concentration is described in Table 6 of this report. Many EPA Regions simply use the MCLs for their emergency response levels for radioactivity rather than the RALs, and EPA has now, for chemicals, established new RALs which are the MCLs. So the primary comparison of the new proposed drinking water levels, DRLs, should be with the MCLs, but for completeness purposes, we have also compared them with the RALs.

The Magnitude of Increased Permissible Radiation Exposure Proposed

Table 1 of this report compares the new with the existing drinking water standards. For example, the DRL without decay for strontium-90 is 6,650 pCi/L without decay and 6730 with decay (not much different because of its long life), whereas the current EPA MCL is 8 and the RAL is 39. Thus EPA now proposes to permit people to be exposed at levels roughly a thousand times higher than its current Safe Drinking Water Act limit (the MCL), and 170 times higher than its emergency response level, the RAL. Iodine-131 has a DRL without decay of 8490 an with decay of 267,000; the MCL is 3, thousands to hundreds of thousands of times lower. Plutonium-239's DRLs are 732, versus an existing MCL and RAL of 15. Sm-151's DRLs are 1,890,000 pCi in the new PAGs, versus an existing MCL of 1000 (and RAL of 6250), about a factor of 2000-fold increase over Safe Drinking Water Levels. Nickel-63 has DRLs of 1,220,000 compared to an MCL of 50. And on and on, radionuclide by radionuclide, one sees massive relaxation of standards

Figures 2-5 and Tables 2-5 show the vastly increased concentrations of radioactivity that would be permitted under the new limits. For example, in Figure and Table 2, one sees that limits for all radionuclides are increased by at least roughly two orders of magnitude, with many increased by tens of thousands or even hundreds of thousands, with one increased by more than seven million-fold. In Figure and Table 3, comparing the new DRL without decay to the current MCL, the increases are all at least about two orders of magnitude, extending up to more than a million-fold increase. In Figure and Table 4, the DRL with decay ranges from about two orders of magnitude higher than the current RAL to about million times higher. And in Figure and Table 5, the DRL without decay is up to a hundred thousand times higher than the RAL. The radionuclide graphs that follow Table 5 show the astronomical increases in radioactivity concentrations in drinking water proposed compared to current limits.

Discussion

The proposal to permit radioactive concentrations hundreds, thousands, tens and hundreds of thousands, and even millions of times higher than current drinking water standards is simply breathtaking. One cannot conceive what the EPA staffers who put forward these new limits were thinking. Providing replacement drinking water or requiring treatment of water supplies, when regular water supplies are contaminated, is a relatively simple matter done all the time by EPA. There simply is no reason to force people to drink highly contaminated water.

The EPA staffers who snuck these new limits into the PAG document may argue that it is not appropriate to compare these levels to EPA's Maximum Concentration Limits established under the Safe Drinking Water Act, as they are supposedly based on more routine exposures, and the DRLs are designed for nuclear incidents. However, the new PAGs define their scope as applicable to any radioactivity release, which is defined as any release that could require consideration of a protective action. They make clear they are for a wide range of releases, from a full nuclear power plant accident to fires at fuel cycle facilities to releases from radiopharmaceutical facilities to incidents involving transportation of radioactive materials.

Although there is a note in the PAGs saying they do not apply to site cleanups under Superfund or the NRC decommissioning program, or other federal or state cleanup programs (p. i), there is confusion as to how that assertion meshes with the statement of applicability of the PAGs referred to above that says they apply to all radioactive releases for which a response may be considered. Indeed, some within EPA have already pushed for abandoning EPA's CERCLA rules for Superfund cleanups and using instead the far more lenient PAGs. As Doug Guarino reported in *Inside EPA* on 24 October 2008, "EPA in a new draft guidance on how the agency's regional Superfund officials should justify emergency response actions at toxic waste sites suggests that for sites contaminated by radioactive substances, the officials should consult guidelines for catastrophic nuclear emergencies [the new EPA PAGs] that are significantly less stringent than traditional Superfund guidelines." There thus appears to be an effort to undermine the entire structure of EPA's radiation protection regime.

Additionally, EPA already has special standards for responding to radiological emergencies – the Superfund RALs, which provide guidance for when immediate response in an emergency situation is required. And the proposed DRLs are orders of magnitude less protective than the existing RALs.

EPA staff may also argue that because the exposure in the intermediate phase of a nuclear incident is expected to last only a year, they should be able to exposure people to a lifetime's worth of radiation in that one year. This is absurd. One isn't going to be able to guarantee that someone will have no additional radiation for the rest of their life, or hasn't already had prior exposures. And this is completely contradictory to longstanding EPA policy. EPA doesn't permit people to be exposed to higher than the MCL in any single year, irrespective of whether prior years have been lower or one can somehow hope that future years will be as well. Similarly, one doesn't permit exposures over the RAL in any one year by claiming future years may hopefully be brought under control. Furthermore, the PAGs make clear that the intermediate phase may continue for years.

Conclusion

In short, the draft EPA Protective Action Guidelines would increase by hundreds, thousands, and tens and hundreds of thousands of times or more the amount of radioactivity the public may be forced to consume in drinking water. It is irresponsible, and senior EPA and Administration officials should refuse to sign off on any such attempt.

TABLE 1

COMPARISON OF EPA's PROPOSED PROTECTIVE ACTION GUIDES [DERIVED RESPONSE LEVELS (<u>DRLs</u>)] FOR RADIOACTIVITY IN DRINKING WATER

VS.

EPA's LONGSTANDING

MAXIMUM CONCENTRATION LIMITS (MCLs)

and

REMOVAL ACTION LEVELS (RALs)

TABLE 1: COMPARISON OF PROPOSED PROTECTIVE ACTION GUIDE'S DERIVED RESPONSE LEVELS (DRLs) vs. CURRENT MAXIMUM CONCENTRATION LIMITS (MCLs) and REMOVAL ACTION LEVELS (RALs) for RADIOACTIVITY IN DRINKING WATER

Radionuclide	DRL w/o Decay*	DRL With Decay*	MCL*	RAL*
H-3	4,420,000	4,540,000	20,000	56,022
C-14	319,000	319,000	2,000	2,000
Na-22	58,000	66,100	400	400
P-32	77,100	1,370,000	30	315
S-35	239,000	731,000	500	5,960
CI-36	199,000	199,000	700	891
Ca-45	260,000	513,000	10	1,116
Sc-46	125,000	397,000	100	513
V-48	93,400	1,460,000	90	417
Cr-51	4,790,000	43,700,000	6,000	18,405
Mn-54	257,000	374,000	300	1,345
Fe-55	557,000	631,000	2,000	2,924
Fe-59	103,000	591,000	200	389
Co-58	247,000	909,000	300	1,014
Co-60	53,900	57,600	100	192
Ni-63	1,220,000	1,220,000	50	4,902
Zn-65	46,900	75,400	300	300
Se-75	70,900	170,000	900	900
Rb-86	65,900	892,000	600	600
Sr-89	72,000	363,000	20	1,205
Sr-90	6,650	6,730	8	39
Y-90	68.800	6.530.000	60	196
Y-91	78.100	341.000	90	221
Zr-93	167.000	167.000	2.000	2.339
Zr-95	192.000	773.000	200	746
Nb-95	314.000	2.260.000	300	1.389
Mo-99	306.000	28.100.000	600	1.696
Tc-99	288.000	288.000	900	1.236
Ru-103	252.000	1.620.000	200	901
Ag-110m	66,500	106.000	90	315
Cd-109	92 600	120,000	600	612
In-114m	45 400	233,000	000	137
Sn-113	251 000	620,000	300	807
Sn-125	£01,000 60.100	1 580 000	000	176
Sh-124	72 000	311 000	00	170 264
$T_{0} 127$	1 4 1 0 0 0 0	712 000 000	00	204
To 120	1,100,000	1 12,000,000	900	3,430
16-123	∠,940,000	15,300,000,000	2,000	16,529

TABLE 1: COMPARISON OF PROPOSED PROTECTIVE ACTION GUIDE'S DERIVED RESPONSE LEVELS (DRLs) vs. CURRENT MAXIMUM CONCENTRATION LIMITS (MCLs) and REMOVAL ACTION LEVELS (RALs) for RADIOACTIVITY IN DRINKING WATER

Radionuclide	DRL w/o Decay*	DRL With Decay*	MCL*	RAL*
Te-129m	62,300	468,000	90	221
Te-132	48,600	3,780,000	90	90
I-132	48,600	3,780,000	90	90
I-129	1,750	1,750	1	24
I-131	8,490	267,000	3	77
Cs-136	60,100	1,160,000	800	800
Cs-137	13,600	13,800	200	200
Ba-140	71,200	1,410,000	90	230
La-140	91,600	13,800,000	60	318
Ce-141	260,000	2,030,000	300	763
Ce-143	165,000	30,400,000	100	495
Ce-144	35,300	5,330,000	30	30
Nd-147	171,000	3,940,000	200	473
Pm-149	186,000	21,300,000	100	532
Sm-151	1,890,000	1,890,000	1,000	6,250
Eu-152	135,000	139,000	200	1,087
Eu-154	90,700	94,300	60	309
Eu-155	566,000	607,000	600	1,835
Gd-153	665,000	1,070,000	600	2,290
Tb-160	115,000	415,000	100	400
Tm-170	140,000	320,000	100	395
Hf-181	165,000	984,000	200	550
Ta-182	120,000	297,000	100	437
W-187	294,000	74,700,000	200	948
lr-192	135,000	477,000	100	472
Au-198	180,000	16,900,000	100	559
Hg-203	96,900	529,000	60	60
TI-204	156,000	170,000	300	553
Bi-207	146,000	147,000	200	604
Np-237	1,730	1,730	15	32
Pu-239	732	732	15	15
Am-241	907	908	15	19
Cm-243	1,240	1,260	15	21

TABLES 2-5 FIGURES 2-5

SUMMARY COMPARISONS OF EPA'S PROPOSED NEW PERMISSIBLE CONCENTRATIONS OF RADIONUCLIDES IN DRINKING WATER [DERIVED RESPONSE LEVELS (DRLS)]

VS.

EPA'S LONGSTANDING RADIOACTIVITY DRINKING WATER STANDARDS--MAXIMUM CONCENTRATION LIMITS (MCLS) AND REMOVAL ACTION LEVELS (RALS)

NOTE: These comparisons focus on the beta particle- & photon-emitting radionuclides. Similar differences exist with the new limits for alpha-emitting radionuclides. For the convenience of the reader, the Figures are numbered to correspond to the associated Table; there is no Figure 1.



<u>Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase</u> FIGURE 2: Proposed DRL (with Decay) vs. Current Maximum Concentration Level (MCL)



<u>Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase</u> FIGURE 2: Proposed DRL (with Decay) vs. Current Maximum Concentration Level (MCL)

1,000,000 374,000 304,000 230,000 213,000 178,000 100,000 19,700 15,700 8,820 6,77 + 4,150 3,200 4,920 4,770 2,970 1,890 1,780 1,570 1,010 800 735 567 ŧ 1 THATO , FIN BY EU115A EU1,1550 GOV KOS 10,100 Barhan Larhan Certain Certain Certain Martin And Philippines Radionuclide

Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase FIGURE 2: Proposed DRL (with Decay) vs. Current Maximum Concentration Level (MCL)

<u>TABLE 2</u>: Proposed Derived Response Level [DRL] (with Decay) vs. Current Maximum Concentration Level (MCL)

		CURRENT Maximum	RATIO (Factor by which permissible concentration of
	PROPOSED DRL	Concentration	radioactivity in drinking water is
Radionuclide	w/ Decav*	Level (MCL)*	proposed to increase)
H-3	4.540.000	20.000	227
C-14	319,000	2,000	160
Na-22	66,100	400	165
P-32	1,370,000	30	45,700
S-35	731,000	500	1,460
CI-36	199,000	700	284
Ca-45	513,000	10	51,300
Sc-46	397,000	100	3,970
V-48	1,460,000	90	16,200
Cr-51	43,700,000	6,000	7,280
Mn-54	374,000	300	1,250
Fe-55	631,000	2,000	316
Fe-59	591,000	200	296
Co-58	909,000	300	3,030
Co-60	57,600	100	576
Ni-63	1,220,000	50	24,400
Zn-65	75,400	300	251
Se-75	170,000	900	189
Rb-86	892,000	600	1,490
Sr-89	363,000	20	18,200
Sr-90	6,730	8	841
Y-90	6,530,000	60	109,000
Y-91	341,000	90	3,790
Zr-93	167,000	2,000	84
Zr-95	773,000	200	3,870
Nb-95	2,260,000	300	7,530
Мо-99	28,100,000	600	46,800
Tc-99	288,000	900	320
Ru-103	1,620,000	200	8,100
Ag-110m	106,000	90	1,180
Cd-109	120,000	600	200
In-114m	233,000	60	3,880
Sn-113	620,000	300	2,070
Sn-125	1,580,000	60	26,300
Sb-124	311,000	60	5,180
Te-127	712,000,000	900	791,000

<u>TABLE 2</u>: Proposed Derived Response Level [DRL] (with Decay) vs. Current Maximum Concentration Level (MCL)

		CURRENT	RATIO (Factor by which
		Maximum	permissible concentration of
	PROPOSED DRL	Concentration	radioactivity in drinking water is
Radionuclide	w/ Decay*	Level (MCL)*	proposed to increase)
Te-129	15,300,000,000	2,000	7,650,000
Te-129m	468,000	90	5,200
Te-132	3,780,000	90	42,000
I-132	3,780,000	90	42,000
I-129	1,750	1	1,750
I-131	267,000	3	89,000
Cs-136	1,160,000	800	1,450
Cs-137	13,800	200	69
Ba-140	1,410,000	90	15,700
La-140	13,800,000	60	230,000
Ce-141	2,030,000	300	6,770
Ce-143	30,400,000	100	304,000
Ce-144	5,330,000	30	178,000
Nd-147	3,940,000	200	19,700
Pm-149	21,300,000	100	213,000
Sm-151	1,890,000	1,000	1,890
Eu-152	139,000	200	695
Eu-154	94,300	60	1,570
Eu-155	607,000	600	1,010
Gd-153	1,070,000	600	1,780
Tb-160	415,000	100	4,150
Tm-170	320,000	100	3,200
Hf-181	984,000	200	4,920
Ta-182	297,000	100	2,970
W-187	74,700,000	200	374,000
lr-192	477,000	100	4,770
Au-198	80,000	100	800
Hg-203	529,000	60	8,820
TI-204	170,000	300	567
Bi-207	147,000	200	735

100,000 26,000 24,400 10,000 Factor by which permissible concentration of radioactivity in drinking water is proposed to increase 3,600 2,570 1,250 1,040 1,150 798 857 823 831 1,000 515 539 478 284 279 221 160 156 145 110 100 70 10 Ŧ 1 SCAG J.48 Chin Mind for the set Coin Coin Mind The Berry the star the \star °

Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase FIGURE 3: Proposed DRL (without Decay) vs. Current Maximum Concentration Level (MCL)

Radionuclide



<u>Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase</u> FIGURE 3: Proposed DRL (without Decay) vs. Current Maximum Concentration Level (MCL)

<u>Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase</u> FIGURE 3: Proposed DRL (without Decay) vs. Current Maximum Concentration Level (MCL)



<u>TABLE 3</u>: Proposed Derived Response Level [DRL] (without Decay) vs. Current Maximum Concentration Level [MCL]

Radionuclide	PROPOSED DRL	CURRENT Maximum Concentration	RATIO (Factor by which permissible concentration of radioactivity in drinking water is proposed to increase)
H-3	4 420 000	20 000	221
C-14	319,000	2.000	160
Na-22	58,000	400	145
P-32	77,100	30	2,570
S-35	239,000	500	478
CI-36	199,000	700	284
Ca-45	260,000	10	26,000
Sc-46	125,000	100	1,250
V-48	93,400	90	1,040
Cr-51	4,790,000	6,000	798
Mn-54	257,000	300	857
Fe-55	557,000	2,000	279
Fe-59	103,000	200	515
Co-58	247,000	300	823
Co-60	53,900	100	539
Ni-63	1,220,000	50	24,400
Zn-65	46,900	300	156
Se-75	70,900	900	78
Rb-86	65,900	600	110
Sr-89	72,000	20	3,600
Sr-90	6,650	8	831
Y-90	68,800	60	1,150
Y-91	78,100	90	868
Zr-93	167,000	2,000	84
Zr-95	192,000	200	960
Nb-95	314,000	300	1,050
Mo-99	306,000	600	510
Тс-99	288,000	900	320
Ru-103	252,000	200	1,260
Ag-110m	66,500	90	739
Cd-109	92,600	600	154
In-114m	45,400	60	757
Sn-113	251,000	300	837
Sn-125	60,100	60	1,000
Sb-124	72,900	60	1,220
Te-127	1,100,000	900	1,220

<u>TABLE 3</u>: Proposed Derived Response Level [DRL] (without Decay) vs. Current Maximum Concentration Level [MCL]

	PROPOSED DRL	CURRENT Maximum Concentration	RATIO (Factor by which permissible concentration of radioactivity in drinking water is proposed to
Radionuclide	w/o Decay*	Level (MCL)*	increase)
Te-129	2,940,000	2,000	1,470
Te-129m	62,300	90	692
Te-132	48,600	90	540
I-132	48,600	90	540
I-129	1,750	1	1,750
I-131	8,490	3	2,830
Cs-136	60,100	800	75
Cs-137	13,600	200	68
Ba-140	71,200	90	791
La-140	91,600	60	1,530
Ce-141	260,000	300	867
Ce-143	165,000	100	1,650
Ce-144	35,300	30	1,180
Nd-147	171,000	200	855
Pm-149	186,000	100	1,860
Sm-151	1,890,000	1,000	1,890
Eu-152	135,000	200	675
Eu-154	90,700	60	1,510
Eu-155	566,000	600	943
Gd-153	665,000	600	1,110
Tb-160	115,000	100	1,150
Tm-170	140,000	100	1,400
Hf-181	165,000	200	825
Ta-182	120,000	100	1,200
W-187	294,000	200	1,470
lr-192	135,000	100	1,350
Au-198	116,900,000	100	1,170,000
Hg-203	96,900	60	1,620
TI-204	156,000	300	520
Bi-207	146,000	200	730



Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase FIGURE 4: Proposed DRL (with Decay) vs. Current Removal Action Level (RAL)



Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase



Factor by which Allowable Radioactivity in Drinking Water is Proposed to Increase FIGURE 4: Proposed DRL (with Decay) vs. Current Removal Action Level

<u>TABLE 4</u>: Proposed Derived Response Level [DRL] (with Decay) vs. Current Removal Action Level [RAL]

Radionuclide	PROPOSED DRL w/ Decay*	CURRENT Removal Action Level (RAL)*	RATIO (Factor by which permissible concentration of RADIOACTIVITY IN DRINKING WATER IS PROPOSED TO INCREASE)
H-3	4,540,000	56,022	81
C-14	319,000	2,000	160
Na-22	66,100	400	165
P-32	1,370,000	315	4,350
S-35	731,000	5,960	123
CI-36	199,000	891	223
Ca-45	513,000	1,116	460
Sc-46	397,000	513	774
V-48	1,460,000	417	3,500
Cr-51	43,700,000	18,405	2,370
Mn-54	374,000	1,345	278
Fe-55	631,000	2,924	216
Fe-59	591,000	389	1,520
Co-58	909,000	1,014	897
Co-60	57,600	192	300
Ni-63	1,220,000	4,902	249
Zn-65	75,400	300	251
Se-75	170,000	900	189
Rb-86	892,000	600	1,490
Sr-89	363,000	1,205	301
Sr-90	6,730	39	171
Y-90	6,530,000	196	33,300
Y-91	341,000	221	1,540
Zr-93	167,000	2,339	71
Zr-95	773,000	746	1,040
Nb-95	2,260,000	1,389	1,630
Mo-99	28,100,000	1,696	16,600
Tc-99	288,000	1,236	233
Ru-103	1,620,000	901	1,800
Ag-110m	106,000	315	337
Cd-109	120,000	612	196
In-114m	233,000	137	1,700
Sn-113	620,000	807	769
Sn-125	1,580,000	176	8,980
Sb-124	311,000	264	1,180
Te-127	712,000,000	3,435	207,000

<u>TABLE 4</u>: Proposed Derived Response Level [DRL] (with Decay) vs. Current Removal Action Level [RAL]

Radionuclide	PROPOSED DRL w/ Decay*	CURRENT Removal Action Level (RAL)*	RATIO (Factor by which permissible concentration of RADIOACTIVITY IN DRINKING WATER IS PROPOSED TO INCREASE)
Te-129	15,300,000,000	16,529	926,000
Te-129m	468,000	221	2,120
Te-132	3,780,000	90	42,000
I-132	3,780,000	90	42,000
I-129	1,750	24	74
I-131	267,000	77	3,480
Cs-136	1,160,000	800	1,450
Cs-137	13,800	200	69
Ba-140	1,410,000	230	6,130
La-140	13,800,000	318	43,500
Ce-141	2,030,000	763	2,660
Ce-143	30,400,000	495	61,400
Ce-144	5,330,000	30	178,000
Nd-147	3,940,000	473	8,330
Pm-149	21,300,000	532	40,000
Sm-151	1,890,000	6,250	302
Eu-152	139,000	1,087	128
Eu-154	94,300	309	305
Eu-155	607,000	1,835	331
Gd-153	1,070,000	2,290	467
Tb-160	415,000	400	1,040
Tm-170	320,000	395	810
Hf-181	984,000	550	1,790
Ta-182	297,000	437	680
W-187	74,700,000	948	78,800
lr-192	477,000	472	1,010
Au-198	80,000	559	143
Hg-203	529,000	60	8,820
TI-204	170,000	553	308
Bi-207	147,000	604	243



Factor by which Allowable Radioactibity in Drinking Water is Proposed to Increase FIGURE 5: Proposed DRL (without Decay) vs. Current Removal Action Level (RAL)



Factor by which Allowable Radioactibity in Drinking Water is Proposed to Increase FIGURE 5: Proposed DRL (without Decay) vs. Current Removal Action Level (RAL)

Radionuclide



Factor by which Allowable Radioactibity in Drinking Water is Proposed to Increase FIGURE 5: Proposed DRL (without Decay) vs. Current Removal Action Level (RAL)

Radionuclide

<u>TABLE 5</u>: Proposed Derived Response Level [DRL] (without Decay) vs. Current Removal Action Level [RAL]

			RATIO (Factor by which
			permissible concentration of
		CURRENT	RADIOACTIVITY IN
	PROPOSED DRL	Removal Action	DRINKING WATER IS
Radionuclide	w/o Decay*	Level (RAL)*	PROPOSED TO INCREASE)
H-3	4,420,000	56,022	79
C-14	319,000	2,000	160
Na-22	58,000	400	145
P-32	77,100	315	245
S-35	239,000	5,960	40
CI-36	199,000	891	223
Ca-45	260,000	1,116	233
Sc-46	125,000	513	244
V-48	93,400	417	224
Cr-51	4,790,000	18,405	260
Mn-54	257,000	1,345	191
Fe-55	557,000	2,924	190
Fe-59	103,000	389	265
Co-58	247,000	1,014	244
Co-60	53,900	192	280
Ni-63	1,220,000	4,902	249
Zn-65	46,900	300	156
Se-75	70,900	900	79
Rb-86	65,900	600	110
Sr-89	72,000	1,205	60
Sr-90	6,650	39	169
Y-90	68,800	196	351
Y-91	78,100	221	353
Zr-93	167,000	2,339	71
Zr-95	192,000	746	257
Nb-95	314,000	1,389	226
Mo-99	306,000	16,946	18
Tc-99	288,000	1,236	233
Ru-103	252,000	901	280
Ag-110m	66,500	315	211
Cd-109	92,600	612	151
In-114m	45,400	137	331
Sn-113	251,000	807	311
Sn-125	60,100	176	341
Sb-124	72,900	264	276
Te-127	1,100,000	3,435	320

<u>TABLE 5</u>: Proposed Derived Response Level [DRL] (without Decay) vs. Current Removal Action Level [RAL]

			RATIO (Factor by which
			permissible concentration of
		CURRENT	RADIOACTIVITY IN
	PROPOSED DRL	Removal Action	DRINKING WATER IS
Radionuclide	w/o Decay*	Level (RAL)*	PROPOSED TO INCREASE)
Te-129	2,940,000	16,529	178
Te-129m	62,300	221	282
Te-132	48,600	90	540
I-132	48,600	90	540
I-129	1,750	24	74
I-131	8,490	77	111
Cs-136	60,100	800	751
Cs-137	13,600	200	68
Ba-140	71,200	230	309
La-140	91,600	318	289
Ce-141	260,000	763	341
Ce-143	165,000	495	333
Ce-144	35,300	30	1,180
Nd-147	171,000	473	362
Pm-149	186,000	532	350
Sm-151	1,890,000	6,250	302
Eu-152	135,000	1,087	124
Eu-154	90,700	309	293
Eu-155	566,000	1,835	308
Gd-153	665,000	2,290	290
Tb-160	115,000	400	288
Tm-170	140,000	395	354
Hf-181	165,000	550	300
Ta-182	120,000	437	275
W-187	294,000	948	310
lr-192	135,000	472	286
Au-198	116,900,000	559	109,000
Hg-203	96,900	60	1,620
TI-204	156,000	553	282
Bi-207	146,000	604	242

RADIONUCLIDE BY RADIONUCLIDE COMPARISON

PROPOSED NEW PERMISSIBLE CONCENTRATIONS OF RADIONUCLIDES IN DRINKING WATER (DRLS)

VS.

EPA'S LONGSTANDING DRINKING WATER STANDARDS (MCLS) AND (RALS)



H-3



C-14




P-32





CI-36



Ca-45



Sc-46



V-48



Cr-51



Mn-54



Fe-55



Fe-59



Co-58



Co-60



Ni-63





Se-75



Rb-86



Sr-89





Y-90





Zr-93



Zr-95



Nb-95



Mo-99



Tc-99



Ru-103



Ag-110m



Cd-109



ln-114m



Sn-113



Sn-125







Te-127



Te-129



Te-129m






I-132



I-129



I-131



Cs-136





Ba-140



La-140



Ce-141



Ce-143



Ce-144



Nd-147





Sm-151





Eu-154



Eu-155





Tb-160



Tm-170



Hf-181



Ta-182



W-187



lr-192





Hg-203





TABLE 6

DERIVATION OF CURRENT EPA REMOVAL ACTION LEVELS (RALS) FOR RADIOACTIVITY IN DRINKING WATER

NOTE: Existing EPA standards for when alternative drinking water supplies are to be provided in emergency situations are the Removal Action Levels (RALs). They are derived by calculating the concentration of a particular radionuclide that will produce a 10^{-4} (1 in 10,000) cancer risk and then comparing that concentration with the Maximum Concentration Limit (MCL) specified by EPA under the Safe Drinking Water Act. Whichever is greater is used as the RAL. See EPA policy for when to provide drinking water during emergencies and the method for deriving RALs in Final Guidance on Numeric Removal Action Levels for Contaminated Drinking Water Sites, 25 October 1993, from Deborah Dietrich, Director, Emergency Response Division, EPA. EPA's current risk figures for converting MCLs to RALs are found in Radionuclides Notice of Data Availability, prepared by Targeting and Analysis Branch, Standards and Risk Management Division, USEPA Office of Ground Water and Drinking Water, in collaboration with USEPA Office of Indoor Air & Radiation and the U.S. Geological Survey, March 2000. The following table for beta particle and photon-emitting radionuclides calculates the 10^{-4} concentration using the above EPA-specified methodology (the risk figures are from Table III-3 of the Radionuclides Notice of Data Availability), compares it to the MCL, and identifies the RAL that derives therefrom. [The 10^{-4} concentrations for determining RALs for alpha-emitting radionuclides are reported directly in Table III-4 of that document.]

TABLE 6: CALCULATION OF REMOVAL ACTION LEVELS (RALs) and comparisons with Proposed Derived Response Levels (DRLs) and Existing Maximum Concentration Levels (MCLs)

			Maximum			Removal
			Containment Level	Cancer Risk for		Action Level
Radionuclide	DRL w/o Decay*	DRL With Decay*	(MCL)*	(MCL)	10-4 Cancer Risk	(RAL)*
H-3	4,420,000	4,540,000	20,000	3.57E-05	56,022	56,022
C-14	319,000	319,000	2,000	1.09E-04	1,835	2,000
Na-22	58,000	66,100	400	1.36E-04	294	400
P-32	77,100	1,370,000	30	9.53E-06	315	315
S-35	239,000	731,000	500	8.39E-06	5,959	5,960
CI-36	199,000	199,000	700	7.86E-05	891	891
Ca-45	260,000	513,000	10	8.96E-07	1,116	1,116
Sc-46	125,000	397,000	100	1.95E-05	513	513
V-48	93,400	1,460,000	90	2.16E-05	417	417
Cr-51	4,790,000	43,700,000	6,000	3.26E-05	18,405	18,405
Mn-54	257,000	374,000	300	2.23E-05	1,345	1,345
Fe-55	557,000	631,000	2,000	6.84E-05	2,924	2,924
Fe-59	103,000	591,000	200	5.14E-05	389	389
Co-58	247,000	909,000	300	2.96E-05	1,014	1,014
Co-60	53,900	57,600	100	5.20E-05	192	192
Ni-63	1,220,000	1,220,000	50	1.02E-06	4,902	4,902
Zn-65	46,900	75,400	300	1.23E-04	244	300
Se-75	70,900	170,000	900	2.65E-04	340	900
Rb-86	65,900	892,000	600	2.06E-04	291	600
Sr-89	72,000	363,000	20	1.66E-06	1,205	1,205
Sr-90	6,650	6,730	8	2.03E-05	39	39
Y-90	68,800	6,530,000	60	3.06E-05	196	196
Y-91	78,100	341,000	90	4.07E-05	221	221
Zr-93	167,000	167,000	2,000	8.55E-05	2,339	2,339
Zr-95	192,000	773,000	200	2.68E-05	746	746
Nb-95	314,000	2,260,000	300	2.16E-05	1,389	1,389
Mo-99	306,000	28,100,000	600	3.54E-05	1,695	1,695
Tc-99	288,000	288,000	900	7.28E-05	1,236	1,236
Ru-103	252,000	1,620,000	200	2.22E-05	901	901
Ag-110m	66,500	106,000	90	2.86E-05	315	315
Cd-109	92,600	120,000	600	9.81E-05	612	612
In-114m	45,400	233,000	60	4.37E-05	137	137

* Units - picoCuries per Liter (pCi/L)

TABLE 6: CALCULATION OF REMOVAL ACTION LEVELS (RALs) and comparisons with Proposed Derived Response Levels (DRLs) and Existing Maximum Concentration Levels (MCLs)

Sn-113	251,000	620,000	300	3.72E-05	806	807
Sn-125	60,100	1,580,000	60	3.41E-05	176	176
Sb-124	72,900	311,000	60	2.27E-05	264	264
Te-127	1,100,000	712,000,000	900	2.62E-05	3,435	3,435
Te-129	2,940,000	15,300,000,000	2,000	1.21E-05	16,529	16,529
Te-129m	62,300	468,000	90	4.07E-05	221	221
Te-132	48,600	3,780,000	90	2.13E-04	42	90
I-132	48,600	3,780,000	90	1.98E-04	45	90
I-129	1,750	1,750	1	4.22E-06	24	24
I-131	8,490	267,000	3	3.91E-06	77	77
Cs-136	60,100	1,160,000	800	2.42E-04	331	800
Cs-137	13,600	13,800	200	1.27E-04	157	200
Ba-140	71,200	1,410,000	90	3.91E-05	230	230
La-140	91,600	13,800,000	60	1.89E-05	317	318
Ce-141	260,000	2,030,000	300	3.93E-05	763	763
Ce-143	165,000	30,400,000	100	2.02E-05	495	495
Ce-144	35,300	5,330,000	30	2.60E-04	12	30
Nd-147	171,000	3,940,000	200	4.23E-05	473	473
Pm-149	186,000	21,300,000	100	1.88E-05	532	532
Sm-151	1,890,000	1,890,000	1,000	1.60E-05	6,250	6,250
Eu-152	135,000	139,000	200	1.84E-05	1,087	1,087
Eu-154	90,700	94,300	60	1.94E-05	309	309
Eu-155	566,000	607,000	600	3.27E-05	1,835	1,835
Gd-153	665,000	1,070,000	600	2.62E-05	2,290	2,290
Tb-160	115,000	415,000	100	2.50E-05	400	400
Tm-170	140,000	320,000	100	2.53E-05	395	395
Hf-181	165,000	984,000	200	3.64E-05	549	550
Ta-182	120,000	297,000	100	2.29E-05	437	437
W-187	294,000	74,700,000	200	2.11E-05	948	948
lr-192	135,000	477,000	100	2.12E-05	472	472
Au-198	116,900,000	80,000	100	1.79E-05	559	559
Hg-203	96,900	529,000	60	5.70E-04	11	60
TI-204	156,000	170,000	300	5.43E-05	552	553
Bi-207	146,000	147,000	200	3.31E-05	604	604

* Units - picoCuries per Liter (pCi/L)

<u>Errata</u>

The Au-198 DRLs are correct in Table 1 but were incorrectly transcribed in the subsequent tables and figures. The correct DRL without decay is 180,000 pCi/L and with decay 16,900,000 pCu/L.